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An Important Part of the Bush Health Care Legacy

By Maureen Testoni

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As our nation continues to honor the memory of former President George H.W. Bush, many of us are reflecting on his record of accomplishments, and there are many.

While historians and biographers understandably focus on his role in ending the Cold War with calm and forethought, one of his lesser-known achievements also has affected millions of lives for the better. Thanks to his leadership, many low-income and rural Americans continue to receive needed health care they ~~otherwise would~~ not afford or access.

On the day after the 1992 election, Bush quietly signed into law the Health Care Act, a legislative package aimed at improving care for people in our country in wartime. Tucked into that bill was an addition to the Health Service Act that is now known as the 340B Drug Pricing Program.

You won't find 340B in the indexes of any of the books written about the office, but you can see its impact across this country in hospitals and clinics caring for those who are too often uninsured, underinsured, and unnoticed.

340B is an unusual program in that it doesn't ask the American dime, yet it helps support billions of dollars in care every year. T

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discount so that those safety-net providers can use the savings to “stretch” their resources to provide more services and serve more patients.

As our national economy has risen, fallen and risen again, 340B has remained a steadfast and vital part of the safety net. 340B providers have provided millions of patients with free or very low-cost drugs, helping to soften the impact that skyrocketing drug prices have had on all Americans. But drugs are only one part of a spectrum of high-quality care enabled by the program.

340B providers have been able to strengthen our web of coverage by paying for critical but uncovered services, from transportation to language translation to medication management to immunizations. It has enabled hospitals and clinics to continue to provide services that are often significantly underpaid, including care for HIV patients, trauma care, mental health and treatment for drug dependency, particularly amid the current epidemic of opioid dependency. In 2015, hospitals participating in 340B provided more than \$26 billion in uncompensated care, accounting for 60 percent of all such care in the country even though they represent a little more than a third of acute care facilities.

Future presidents and Congresses followed Bush’s lead and expanded 340B so that it now includes hundreds of small hospitals located in rural communities. We have all seen and read about the impact that a lack of hospital closures has had on small towns and the counties that surround them. A study of 340B hospitals found that 74 percent of rural hospitals report that they receive from 340B — averaging less than \$1 million a year per facility — the difference between their doors staying open or closing for good.

Since its enactment, 340B has enjoyed broad bipartisan support. But the pharmaceutical industry’s urging, some in Congress have put forward bills that would narrow the scope of 340B, including one bill that would cut the number of participating hospitals in half. Critics have said the program has been successful; independent estimates have pegged the 340B discounts at \$6 billion, or only 1.4 percent of total U.S. drug sales that year.

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that on April 1, 2019, it will activate a new secure website with 340B ceiling prices so providers can determine whether they are being overcharged. This follows a series of reports by the HHS Office of Inspector General that have documented numerous cases of overcharging.

This increased transparency and accountability for drug companies will provide hospitals and clinics the assurances that they are able to help patients using the full value of the benefits Bush set in motion while he was in the White House. That is good news for the nation's low-income and rural patients and a fitting chapter in the late president's legacy.

Maureen Testoni is the interim president and chief executive officer of 340B Health, which represents more than 1,300 nonprofit hospitals and systems that participate in the 340B drug discount program.

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